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REVIEW PAPER

A Review of Marine Protected Areas and Fisheries in Colombia: Past, Present and Alternatives

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Citation

Puentes, V., Murillo, J. D., Pardo, R. (2025). A Review of Marine Protected Areas and Fisheries in Colombia: Past, Present and Alternatives. *Sustainable Aquatic Research*, 4(3), 331-357. https://doi.org/10.5281/zenodo.18046176

Article History

Received: 05 August 2025

Received in revised form:18 November 2025

Accepted: 18 November 2025 Available online: 24 December 2025

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Keywords

Aquaculture Marine Protected Areas 30x30 goal Fisheries regulations South America

Handling Editor

Hakkı Dereli

Abstract

A review of the relationship between Marine Protected Areas (MPA) and fisheries was conducted in Colombia from different perspectives. An historic analysis was divided into two periods: MPAs established between 1960 and 1999, and those created between 2000 and 2023, reflecting significant contextual and legislative differences. Conflicts have persisted from the earliest MPAs to the present, often taking years to resolve. Current legislation regarding the creation and expansion of MPAs was examined within the framework of the 30x30 goal under the Global Biodiversity Framework. Each newly created or expanded MPA was assessed, revealing that technical fisheries-related technical aspects—particularly concerning the size and designated category of the MPAs—were overlooked. Biosphere Reserves (BRs) and Other Effective Area-Based Conservation Measures (OECMs) related to fisheries in marine-coastal areas were also identified and analyzed. Institutional stakeholders, sectoral interests, and the mechanisms that facilitate intersectoral and community consultation—as well as the challenges of applying them in offshore areas—were explored. The results highlight ongoing conflicts among sectors and a lack of consensus in key aspects between environmental and fisheries authorities regarding the establishment of MPAs or the implementation of sustainable fisheries measures. An innovative management approach is therefore needed to reconcile these differences and foster a mutually beneficial relationship between MPAs and fisheries. Alternatives are proposed to shift this historically antagonistic dynamic toward collaborative strategies that promote the conservation and sustainable use of fishery resources and ecosystems through an ecosystem-based and participatory management framework, including effective and realistic measures both within and beyond declared MPAs.



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Introduction

The Colombian marine area accounts for 44.86% of the national territory (CCO, 2023), encompassing a surface area of 92,866,000 ha, of which 33,930,000 ha are in the Colombian Pacific Ocean (CPO) and 58,936,000 ha in the Colombian Caribbean Sea (CCS) (Díaz, 2002).

Two key policy instruments govern this marine territory: the National Environmental Policy for the Sustainable Development of Ocean, Coastal, and Island Areas of Colombia -PNAOCI-(Ministry of Environment, 2000) and the National Ocean and Coastal Spaces Policy- PNOEC-(CCO, 2018). According to CONPES 3990 (2020) (Colombia as a Sustainable Bio-oceanic Power 2030), these instruments have lacked the necessary scope to fully leverage the potential of marine resources, highlighting the need to improve institutional governance through stronger and international cooperation. national Additionally. the Integral Policy for Sustainable Development of Fisheries Colombia (PSFDC) (Ministry of Agriculture & FAO, 2015) addresses the structural challenges of the fishing sector that affect national, regional, and local economies. This policy seeks to empower and transform the sector through the involvement of both private and public stakeholders.

The United Nations Framework Convention on Climate Change (UNFCCC) established the global "30x30" goal—to conserve at least 30% of the planet by 2030 at CoP 14 (United Nations 2008; Conservation Corridor, 2023). In line with objective, Colombia has significantly expanded its Marine Protected Areas (MPAs), many of which were first created decades ago under the framework of the National Environmental System and are part of the National System of Protected Areas (NSPA). In the case of MPAs, they fall under the National Subsystem of Marine Protected Areas. At CoP26 (United Nations, 2021), the President of Colombia announced that the country would meet the 30x30 goal by 2022, adding 16 million hectares to its existing protected marine areas.

According to the Ministry of Environment and Sustainable Development (Ministry of Environment, 2022a), the 30% protected area

target in Colombia has been pursued through two strategies: (i) the creation or expansion of protected areas (PAs), and (ii) the reporting of Conservation Other Effective Area-Based Measures (OECMs) under the Convention on Biological Diversity (CBD) to the United Nations Environment Program - World Conservation Centre (UNEP-WCMC). Monitoring approach aims to recognize the efforts of local stakeholders in conserving strategic areas beyond officially declared PAs (as supported by Law 2169 of 2021 on Climate Action).

Moreover, efforts are also underway to establish new Biosphere Reserves (BRs) covering both continental and marine areas. While these areas are not officially designated as protected areas, their creation or expansion has been guided by conservation objectives and other sustainable management fishery frameworks particularly in coastal communities.

This review analyzes the relationship between MPAs, OECMs and BRs with fisheries in Colombia across different periods (1. 1960-1999 and 2. 2000-2023). MPAs may have benefits such as to protect biodiversity, boost the yield of fisheries and secure marine carbon stocks (Sala et al., 2021), being the most popular area-based conservation measure to manage human uses to recover overexploited resources, protect or restore habitats, biodiversity and food webs (Motta et al., 2021). On the other hand, responsible fisheries stand for a sustainable production with human benefits, without causing unacceptable changes and maintaining marine ecosystems, not leading to overfishing (Sissenwine & Mace, 2003; FAO, This review aims to understand its conflicts, realize solutions, and propose new alternatives to develop a more integrated approach that promotes both conservation and sustainable use of fishery resources.

Relationship between MPAs and Fisheries between 1960 and 1999

The information gathered of the MPAs created in the second half of the 20th century in the CPO and the CCS was analyzed from the social, economic, environmental, institutional, cultural, and traditional perspectives in terms of their conservation and management processes, conflicts, and relationship with fisheries. Table 1 shows the MPAs created during this period.

Table 1. Marine Protected Areas created in both Colombian Pacific and Caribbean Sea created between 1960 and 1999.

	Marine Protected Area	Creation year
Colombian Pacific Ocean	Sanquianga National Natural Park	1977
	Gorgona National Natural Park	1984
	Utria National Natural Park	1987
	Malpelo Flora and Fauna Sanctuary	1995
Colombian Caribbean Sea	Tayrona National Natural Park	1964
	Corales del Rosario and San Bernardo National Natural Park	1977
	Old Providence McBean Lagoon National Natural Park	1995

At that time, the creation of MPAs did not adequately consider coastal communities that had traditionally depended on fisheries as an ecosystem provisioning service. The focus was placed on the conservation of strategic ecosystems (e.g., mangroves, coral reefs), rather than on the relationship between those ecosystems and the communities historically settled in and around these protected areas, where fishing was practiced prior to their designation.

Although MPAs have been a valid conservation strategy to protect key areas of high biodiversity and ecological importance (Alonso et al., 2015), their establishment led to conflicts between the National Natural Parks of Colombia (NNPC)—the authority in charge of MPAs and fishing communities or fisheries authorities. Fishers reported that areas where they had traditionally fished were suddenly designated as protected, and they were no longer allowed to continue their activities. Some resisted abandoning their traditional fishing grounds, now located within MPAs.

Fishing in these areas consisted of a mix of small-scale commercial and subsistence fisheries, and the resulting socioeconomic impacts were not adequately evaluated from a fisheries sustainability standpoint. Once MPAs were established, the jurisdiction over their resources was transferred from the fisheries sector to the environmental sector. NNPC began confiscating fishing gear and sanctioning fishers within MPAs. However, the same fishery resources outside the

MPAs remained under the jurisdiction of the fisheries sector (Ministry of Agriculture and the Fisheries Authority – AUNAP).

These conflicts triggered long, complex consensus-building processes—often lasting several years—between NNPC and the fishing communities, even though all these MPAs legally prohibited fishing. These processes sought conflict resolution and improved relationships, eventually resulting in jointly agreed-upon management measures.

In the CPO, Gorgona NNP reached an agreement with fishers from the town of Bazán (Community Council Bajo Tapaje y del Mar) after years of conflict, culminating in the 2010 "El Agujero" Agreement (Rojas et al., 2004). Inter-institutional collaboration began with the national fisheries authority (AUNAP) to plan the "Sanquianga-Gorgona" subregion, aiming to organize buffer zones and adjacent fishing areas, but so far this is still not finished. In the northern Pacific, NNPC and fishers from El Valle eventually reached a fishing agreement for Utría NNP after similar conflicts.

In the CCS, fishing impacts within Corales del Rosario and San Bernardo NNP (Martínez Viloria et al., 2011) exposed tensions between fishers and NNPC, revealing active fisheries within the area. Martínez-Viloria et al. (2014a) documented challenges related to *Polymesoda solida* clam fishery in Isla de Salamanca MPA. Martínez-Viloria et al. (2014b) assessed the use of

hydrobiological resources within CCS MPAs, that increased human population, noting unemployment, and forced displacement due to armed conflict had intensified fishing pressure (e.g., trawling, gillnets, harpoons, and anchor damage to sensitive habitats). Beyond the issues of surveillance, enforcement, and prohibitions, the authors recommended inter-institutional measures to reduce fishing pressure and regulate subsistence fisheries within MPAs. Conflicts with fishers were also reported in other CCS MPAs such as McBean Lagoon NNP, Flamencos Fauna Sanctuary, and Acandí, Playón y Playona Sanctuary.

Relationship between MPAs and Fisheries between 2000 and 2023

The creation and expansion of new MPAs in Colombia during the 21st century underwent substantial changes. Table 2 shows created during this period in both CPO and CCS.

For example, the establishment of the Acandí, Playón y Playona Fauna Sanctuary (2013) and the Bahía Portete National Natural Park (2014) included community participation (particularly of local fishers), in compliance with Law 21 of 1991 (regarding prior consultation) and Law 70 of 1993 (protecting the rights of Afro-descendant communities), which promote community rights, involvement, and recognition in the designation of marine-coastal MPAs.

Although these processes took longer, they were agreed upon at the territorial level, addressing social, environmental, cultural, and institutional needs. It remains unclear whether the national fisheries authority participated directly in these MPA designations, but there was clearly an existing fisheries jurisdiction over those areas prior to their establishment. Fishing activities were permitted for communities that had actively engaged in the creation of these MPAs (e.g., Playón y Playona Fauna Sanctuary), suggesting that the MPA's zoning allowed for regulated fishing as part of co-management arrangement.

Some policies (e.g., Law 1955 of 2019) proposed a strategic line aimed at preventing biodiversity loss, consolidating conservation efforts, and creating conditions for sustainable use that benefit communities.

Table 2. Marine Protected Areas created in both Colombian Pacific and Caribbean Sea created between 2000 and 2023.

	Marine Protected Area	Creation year
Colombian Pacific Ocean	La Plata Regional Integrated Managament District	2008
	Uramba Bahía Málaga National Natural Park	2010
	Cabo Manglares, Bajo Mira y Frontera National Integrated Management District	2017
	Yuruparí Malpelo National Integrated Managament District	2017 extended 2022
	Colinas y Lomas Pacifico Norte National Integrated Managament District	2022
	Malpelo Flora and Fauna Sanctuary	extended 2022
Colombian Caribbean Sea	Acandí, Playón y Playona Fauna Sanctuary	2013
	Bahia Portete National Natural Park	2014
	Saiwaru Regional Integrated Management District	2018
	Cordillera Beata National Integrated Management District	2022

Other policies in formulation with a 2021–2030 vision, includes differentiated approaches to address conflicts arising from natural resource

use, regulate the creation of new protected areas (PAs), and recognize complementary conservation strategies (ME, 2023a).

The current legal framework governing the creation and expansion of PAs includes Decree 2372 of 2010 (D2372) (ME, 2010) and Resolution 1125 of 2015 (R1125) in Colombia (ME, 2015). The latter outlines the procedural steps for declaring or expanding a PA and establishes the context, criteria, and technical elements that must be applied. These are grouped into three main phases (Fig. 1).

The analysis of R1125 identified elements related to fisheries in terms of ecosystem services, biological importance, and sociocultural aspects. The initial phase gathers general information about the area. The preparation phase compiles

biophysical, socioeconomic, and cultural data, including inputs from the fisheries sector and participation by community stakeholders. It also presents legal, sectoral, and land information. The declaration phase finally gathers the whole proscess and declares it. A summarized Synthesis Document (SD) supports the MPA declaration, which is submitted by the Ministry of Einvironment to the Colombian Academy of Physical and Natural Sciences Exact. (ACCEFYN) for review. Upon approval, the ME issues an administrative resolution to officially create or expand the MPA, which is subsequently made public.

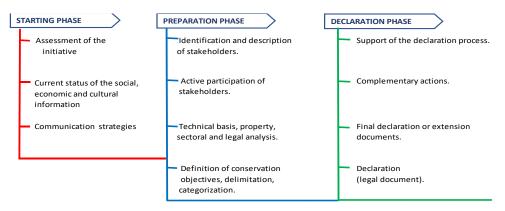


Figure 1. Phases of the Protected Area's pathway declaration according to Resolution 1125 of 2015.

The biophysical criteria related to fisheries activities include analysis the of representativeness, irreplaceability, and of harvested species. ecological integrity Socioeconomic and cultural criteria consider areas without permanent human settlements, zones where biodiversity is used responsibly (e.g., fisheries), the environmental benefits such areas provide to communities, and the presence of social and institutional stakeholders (e.g., the fisheries sector) who help ensure effective governance. These stakeholders are expected to establish agreements based on sustainability principles.

R1125 address the MPA category, which is supposed to be determined through stakeholder consensus, based on criteria such as ecosystem composition, structure, and function. definition of objectives, delineation. and categorization of MPAs considering criteria such ecosystem composition, structure, function, is based on a technical integration of information and the consensus of communities and relevant sectors. Once the conservation

objectives and geographic boundaries are established, the appropriate management category is selected based on goals related to biodiversity conservation, protection, restoration, and sustainable use (e.g., fisheries), considering the ecosystem's composition, structure, and function.

Categories such as Natural Reserves, Flora and Fauna Sanctuaries, and National Natural Parks correspond to Categories Ia, Ib, and II of the International Union for Conservation of Nature (IUCN), which are focused on biodiversity protection and restoration. In contrast, the Integrated Management District (IMD) category is associated with sustainable use and aligns with IUCN Category VI (IUCN, 2023). This latter category includes MPAs such as Regional Integrated Management Districts (RIMDs), which administered by Local Environmental Authorities, and National Integrated Management Districts (NIMDs), which are delegated to the National Natural Parks of Colombia (NNPC) by the Ministry of Environment.

The 30x30 Goal in MPAs for Colombia

The 30x30 goal was introduced as a national initiative led by the Presidency of the Republic of Colombia (2018–2022) and was publicly announced by the President at the 26th Conference of the Parties (CoP26) to the United Nations Framework Convention on Climate Change in November 2021. Given the short timeframe to this goal, the national government accelerated the process in order to complete it before the end of the presidential term in August 2022, even though the global agreement for biodiversity had still 8 years for its fulfillment (until 2030).

The Ministry of Environment, affiliated research institutes, and the NNPC were instructed to convene intersectoral meetings with representatives from government agencies and

civil society. These meetings were both technical and high-level in nature, involving ministers, agency directors, and other senior officials, and were coordinated by NNPC. Additional institutions, including the Ministry of Foreign Affairs, the Ministry of Defense and its affiliated entities such as the General Maritime Authority - DIMAR-, National Navy, Coast Guard, Ministry of Agriculture and fishieries authority were also involved.

For the expansion of the Malpelo Sanctuary (Fig. 2), technical meetings were held between September, 2021 and March, 2022 with fisheries and environmental institutions (fisheries autority, research institution, and an NGO) to apply the procedures outlined in R1125 using the available information.

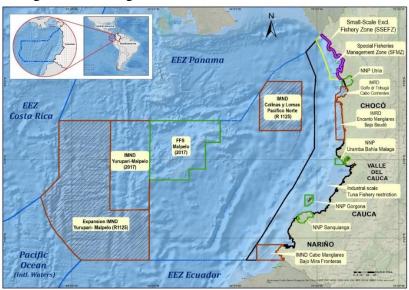


Figure 2. Technical results of the declaration or expansion route applying R1125 for the FFSM, IMNDYM and IMNDCLPN according to the information provided. M. Sanabria ©

Dispite the documented scientific evidence and technical analyzed not reflected in the SD (NNPC, 2022a) (Fig. 2), even with new information provided (Ardila et al., 2022; Fundación Malpelo and Migramar, 2022), the MPA was nevertheless expanded (Fig. 3). Similarly, the expansion of Yuruparí-Malpelo NIMD was carried out to provide legal and institutional protection to a strategically important offshore area. Technical meetings to apply R1125 between September, 2021 and March, 2022 that led to a significant expansion of this MPA (Fig. 2). However, the final expansion polygon extended further east than originally proposed (Fig. 3).

For the creation of the Colinas y Lomas del Pacífico Norte NIMD, three technical meetings were held between March and June, 2022 using the methodology established in R1125. AUNAP raised concerns that such a large area was unnecessary, particularly given the seasonality and nature of the Mahi-Mahi fishery in the region, which is concentrated at the beginning of each year. Historically, this area has served as an economic alternative for the shrimp fleet during their closed season (Fig. 2), but the final designation proceeded based on the original size proposal (Fig. 3).

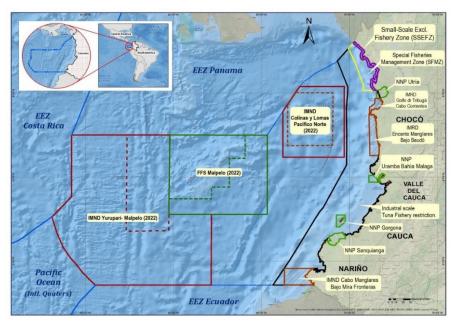


Figure 3. MPAs expanded or created in the Colombian Pacific Ocean (2022). Doted lines are original areas (IMNDYM, FFSM) or fisheries sector's proposal for the IMNDCLPN. M. Sanabria ©

For the establishment of the Cordillera Beata Natural Reserve in the CCS (Fig. 4), three technical meetings were held between April and May, 2022, initially proposing the area as an NIMD. Two research expeditions were conducted in the area, including a hydroacoustic fisheries survey. Additional data were analyzed from

various sources, including: the International Commission for the Conservation of Atlantic Tunas (ICCAT) data, fishing records from Colombian companies that legally operated in the area over a four-year period, oceanographic studies, and environmental DNA (eDNA) analyses (Stewart, 2019).

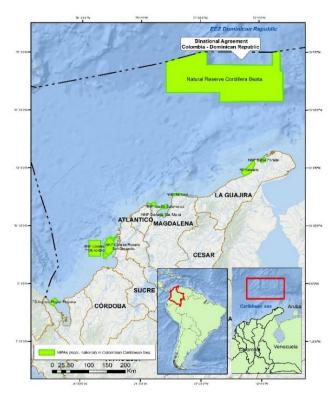


Figure 4. Cordillera Beata Natural Reserve in northern Colombian Caribbean Sea on the border with the Dominican Republic. M. Martínez ©

Evidence of illegal, unreported, and unregulated (IUU) fishing was found using ICCAT data. At the same time, a s ignificant fishing potential was identified within the first 200 meters of depth. The findings also highlighted the uniqueness of species and ecosystems located in the deep waters of the Beata Mountain Range which are in good condition at depths greater than 1,600 meters. Other two third parts of the area is a deep-sea plain mostly over 3000 meters depth. The MPA was designated as a Natural Reserve, despite the lack of a clear technical rationale for this category—which prohibits fishing activities—given that most supporting data focused on deep-sea species referred (NNPC, 2022d).

Only one technical meeting was held with the fisheries sector within the framework of R1125 (March, 2022) to discuss the expansion of the Acandí, Playón y Playona Fauna Sanctuary, initially proposed toward the north of the existing MPA. On July, 2022, NNPC formally requested

input from fisheries authority, this time presenting an expansion on both the northern and southern boundaries of the original area (Fig. 5). In 2023, inter-institutional meetings were held, during which NNPC shared documents with the fisheries authority submitted to ACCEFYN for approval of the MPA expansion.

The fisheries sector maintained its position that the MPA should be expanded as an Integrated Management Regional District (IMRD), given that it is a coastal area—similar to two existing MPAs in the CPO—where subsistence and smallscale commercial fishing are actively practiced. Designating the area as a Sanctuary would eliminate the possibility of allowing sustainable small-scale commercial fishing. Α prior consultation conducted with was coastal communities located within the Sanctuary zone, and it became evident that fishers from other communities (other side of the Gulf of Urabá) also fish in this area.

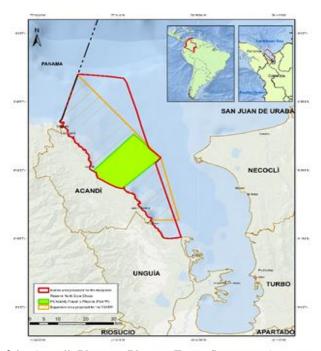


Figure 5. Original area of the Acandi, Playon y Playona Fauna Sanctuary (green area). Proposed expansion for the MPA (yellow line area) and proposed marine area of the BR Darien Norte Chocoano (red line area) (CODECHOCÓ, 2022). M. Martínez ©

Other general aspects of all MPAs created or expanded revealed intense maritime activity and identified various risks, including vessel collisions, underwater noise, the introduction of non-native species, air pollution, and the discharge of hazardous substances in these areas (NNPC, 2022a; NNPC, 2022d). It was unclear

why these environmental threats were not considered when assigning the final MPA categories. Despite no changes being made to the maritime traffic routes, sustainable fisheries were prohibited.

The maritime sector also raised logistical, technical, and financial concerns about the

creation and expansion of new MPAs during technical meetings held on February and April, 2022. According to a formal request submitted by the private fisheries sector to the Maritime Authority, the current operational capacity of the Pacific Naval Force, Coast Guard, and aerial units of the Navy allows coverage of some more than the 20% of Colombia's marine territory in the CPO (Public Formal Request for information, September 4, 2023; National Navy, 2023).

A meeting held on April, 2022, with representatives from the private and public fisheries sectors, a new MPA creation/expansion proposal— was presented highlighting the country's international commitment to achieve the 30x30 goal before the end of the 2018-2022 administration (Fig. 3).

Ministry of Environment held local outreach meetings on April, 2022, in the city of Buenaventura (Colombian Pacific) to present the proposed creation and expansion of MPAs to the community and the private fisheries sector. These proposals were not accepted. In the Colombian Caribbean Sea (CCS), no local presentation was conducted, citing the absence of current fishing activities in the Cordillera Beata Reserve.

NNPC submitted all Synthesis Documents (SDs) to ACCEFYN (NNPC, 2022a; 2022b; 2022c; 2022d), which approved the creation and expansion of the proposed MPAs. Ultimately, ME declared all MPAs on June, 2022 fulfilling the 30x30 goal for Colombia's marine territory, through the following administrative resolutions:

- Resolution 0669 Expansion of Malpelo Fauna and Flora Sanctuary (FFSM)
- Resolution 0670 Expansion of Yurupari-Malpelo National Integrated Management District (IMNDYM)
- Resolution 0671 Creation of the Colinas y Lomas del Pacífico Norte Integrated National Management District (IMNDCLPN)
- Resolution 0672 Creation of the Cordillera Beata Natural Reserve (NRCB)

Technical support to achieve the 30x30 goal in 2022

> IUU Fishing

The Synthesis Documents cited fisheries particularly IUU fishing and bycatch—as pressures justifying the creation or expansion of MPAs, arguing that these activities impact the persistence and functionality of several species (especially threatened ones). However, no concrete data on IUU fishing in the proposed areas were provided. According to a Public Formal Request for information to the Fisheries Authority (August, 23rd, 2023; AUNAP, 2023a), and based on Law 1851 of 2017, between July, 2017 and July, 2023 (6 years), AUNAP recorded 88 possible events of IUU fishing in the CPO, from which 12 possible events were in declared MPAs (2 events/year average). The national maritime authority reported 32 events of IUU fishing between 2015 and 2023 (8 years). 31 events were from foreign flagged vessels, mostly near the Ecuadorian border, and only one (1) event from a national flagged vessel (Public Formal Request for information, September 7, 2023; DIMAR, 2023).

From the 12 possible events in MPAs, another Public Formal Request for Information for a 6 years period (Public Formal Request for information, August 30, 2023; AUNAP, 2023b), 10 events involved foreign flagged vessels (offshore), and two (2) national flagged vessels (coastal areas). From national vessels, one (1) was reported in Uramba-Bahia Malaga NNP (coastal area) and other in the Small-Scale Exclusive Fisheries Zone (SSEFZ) - which is not a MPA -(coastal area), but medium and large-scale fisheries is prohibited. Most events were in Malpelo Sanctuary (6 events) and one (1) Yurupari Malpelo NIMD offshore Colombian waters by illegal foreign flagged vessels. This evidence shows that IUU fishing is relatively low in the CPO and mainly done by illegal foreign flagged vessels.

In the case of the Cordillera Beata Reserve (NNPC, 2022d), IUU fishing was not formally listed as a pressure or justification, yet ICCAT data revealed evidence of IUU fishing activity in 26 of the 30 years analyzed in the area. During the remaining four years, legal fishing was conducted

under legal permits issued by the Colombian fisheries authority—highlighting that IUU fishing is a significant challenge for this MPA.

> Fisheries Management

The Synthesis Documents did not mention existing fisheries management and protection measures (e.g., closed seasons, bycatch release protocols, onboard observers) that significantly mitigate the impact of fishing on captured species. The endemic species identified in these areas were mostly benthic and located in healthy, undisturbed environments inaccessible to most common surface pelagic fisheries.

In the CPO, the tuna fishery data analyzed in NNPC (2022a; 2022b; 2022c), as well as the characterization of the purse seine tuna fishery (Puentes et al.,2022a), identified four major fishing grounds, two of which were in the expanded offshore areas of the Yurupari Malpelo NIMD and Malpelo Sanctuary, while none were within the Colinas y Lomas NIMD.

Although the economic valuation of the tuna fishery in the CPO showed a significant ecosystem service, the Synthesis Documents did not mention that this fishery has been under the management of the Inter-American Tropical Tuna Commission (IATTC) since 1949. management measures adopted by IATTC are ratified annually by the Colombian fisheries authority -AUNAP- (e.g., Resolution 076 of 2022, Resolution 2824 of 2024), and include regulations on fishing effort (e.g., seasonal closures) and gear types (e.g., Fish Aggregating Devices – FADs), among others.

> Bycatch

Bycatch data from the CPO tuna fishery were used in the analysis of pelagic species (NNPC, 2022a; 2022b; 2022c), but other available data were not considered. For example, Mahi-Mahi (*Coryphaena hippurus*) shows clear seasonality and distribution patterns associated with thermal fronts in the CPO; its stock has been assessed, and the species is known to be present in the northeastern part of the Colinas y Lomas NIMD (Puentes, 1995; Selvaraj et al., 2011; Rodríguez et al., 2015; Roa-Ureta et al., 2021; Viaña et al., 2022; Martínez Arias et al., 2022), with evidence

indicating that the population is being sustainably harvested.

In addition, dolphin bycatch in the purse seine tuna fishery is regulated under the Agreement on the International Dolphin Conservation Program (AIDCP) (IATTC, 2024). This includes mandatory release protocols and mortality limits, which has not exceeded 10% of the mortality limits assigned to the Colombian tuna fleet (A. Ortíz, AUNAP; Pers. Comm, 2024). As for the tuna purse seine bycatch in the CPO has been characterized in detail by Jiménez et al. (2012) and Puentes et al. (2024).

The Synthesis Documents in the CPO reported varying shark densities (NNPC, 2022a; 2022b; 2022c), although no spatiotemporal shark aggregations were confirmed—even near the Malpelo Archipelago or certain seamounts (Ketchum et al., 2014; Chávez et al., 2020; Cambra et al., 2021). Most of these shark species are migratory, and their bycatch and trade are regulated under multiple IATTC resolutions applicable to Colombian waters (Zambrano et al., 2014; Puentes et al., 2022b; Puentes et al., 2024). Targeted shark fishing is prohibited under Colombia's National Shark Conservation Plan, adopted through Resolution 0854 of 2022 (Ministry of Environment, 2022b), and was previously prohibited by the national fisheries authority.

> MPA Category

No technical evidence supported assigning the Cordillera Beta MPA as a Natural Reserve (NR) category, which prohibits all fishing activities; conservation targets included pelagic species (e.g., billfish, sharks, turtles), which, in other contexts—such as the Integral Management Districts (National or Regional) created in the CPO—have served as valid grounds for sustainable use-oriented MPA designation. As for the Cordillera Beata Reserve, sustainable offshore small-scale fishing could have been possible using appropriate fishing technology, alternative fuels, and regulated effort limited as well by oceanographic conditions and hurricane seasons.

All public and private institutions with environmental or fisheries-related interests agreed on the importance of complying with the 30x30 goal. The fisheries sector supported the goal,

emphasizing the need to establish MPAs that permit legal and responsible fishing activities through the assignment of appropriate management categories to MPAs. The Integrated Management District (IMD), corresponding to IUCN Category VI, was identified as the most suitable designation, considering environmental, institutional, and socio-economic sustainability principles, particularly when supported by effective spatial zoning management plans.

> Environmental issues

The Significant Biodiversity Areas (SBAs) in the CPO were designated using the methodology of Alonso et al. (2010), primarily based on secondary information about pelagic fish and dolphin occurrences reported throughout the region. In the case of the Cordillera Beata Reserve (NNPC, 2022d), no SBAs were identified.

The local food web structure and function were assessed using environmental DNA (eDNA) as a non-invasive and cost-effective method for detecting fish presence from water samples (Shu et al., 2020; Nagarajan et al., 2022), which shows promising potential for biodiversity diagnostics (Pascher et al., 2022). This method reported species that had not been physically observed during research cruises, and many species were detected with wide spatial and depth distributions with trophic spectrum inferred for some species. Although this information is valuable, complementary traditional biomonitoring remains necessary (Najarayan et al., 2022), and the reliability of eDNA results depends on several factors such as enough DNA presence, density of organisms in the area, and availability of primers for target species, among others (Pascher et al., 2022). Nevertheless, eDNA analysis, together with other parameters, did not provide conclusive evidence of non-mitigable fisheries impacts to justify assigning a Natural Reserve category to this MPA.

> International issues

At the international level, support of other countries, the Eastern Tropical Pacific Marine Corridor (ETPMC), the Global Environment Facility (GEF), and several NGOs including commitments to provide financial resources for the newly declared MPA are already being implemented in the CPO. A broader analysis

highlighted the need to support fisheries management both inside and outside MPAs—especially given their large size—due to the mobility of migratory species that may be caught in legally fishing waters beyond the MPA boundaries.

In the CCS, the international cooperation agreement between the Republic of Colombia and the Dominican Republic (Law 38 of 1978) was not referenced in the Cordillera Beata Reserve Synthesis Document, despite its relevance to scientific exploration and sustainable fisheries initiatives. Although a representative from the Dominican Republic's Ministry of Environment stated there was no fishing near the Colombian maritime border, it was confirmed that most of the Dominican Republic's fishing activity takes place farther south the country with the small-scale FAD fishery (Van der Meer et al., 2014; FAO, 2018). A fisheries expert from the Dominican Republic confirmed that fishermen from Puerto Plata may reach Colombian waters, and that the activities of FAD-based fishers—particularly those involved in the Mahi-Mahi fishery recently studied by Beltrán et al. (2023)—should be further reviewed to confirm their fishing grounds near the Colombian border (J. Mateo, pers. comm., Dominican Republic Fisheries Expert, 2023).

Biosphere Reserve (BR) Initiatives in Colombia

According to UNESCO, Biosphere Reserves (BRs) are areas that encompass terrestrial, marine, and coastal ecosystems, recognized under its Man and the Biosphere Program for promoting integral solutions that reconcile biodiversity conservation with economic development (UNESCO, 2023a). In Colombia, two recently designated BR and one additional initiative involving marine territories have been identified:

- BR Tribugá Cupica Baudó - North Pacific

This BR was designated by UNESCO in June, 2023 (UNESCO, 2023b). It is located in the department of Chocó (equivalent to a province, state, or prefecture in other countries), extending from Cabo Corrientes to Punta Piña in the municipality of Juradó, and reaching 12.5 nautical miles offshore. The marine area encompasses 387,290.37 ha (Minambiente & IIAP, 2022). The designation was established in agreement with coastal communities and overlaps with several

fisheries management frameworks and a PA, including the Small-Scale Exclusive Fisheries Zone (SSEFZ), the Special Fisheries Management Zone (SFMZ), the Integrated Management Regional District (IMRD) Tribugá—Cabo Corrientes, and Utría NNP (Fig. 6).

- BR Darién Norte Chocoano - Gulf of Urabá

This BR was officially designated in July, 2024. was led by the regional process environmental authority CODECHOCÓ, with support from an international cooperation agency and other partners. It consists of a mosaic of terrestrial, coastal, and marine ecosystems located in northwestern Colombia (Gulf of Urabá) in the CCS, including 116,254 ha of marine area (CODECHOCÓ, 2022). This marine zone significantly overlaps with the recently proposed expansion of the Acandí, Playón y Playona Fauna Sanctuary. Figure 5 illustrates the marine extent of this BR.

- BR of the Eastern Tropical Pacific Marine Corridor

At the ETPMC meeting held on October, 2022, (San José, Costa Rica), the idea of establishing a transboundary BR across some or all member countries (Costa Rica, Panama, Colombia, and Ecuador) was discussed. This initiative acknowledges the ecological importance of the region and the need for coordinated marine conservation across national boundaries. Representatives from the fishery sector were invited for the first time, recognizing the important role of fisheries in the region. All ETPMC country presidents signed an agreement reached at CoP26 (UNFCCC) offering a window opportunity if both conservation sustainable development purposes (fisheries) are included in the ETPMC.

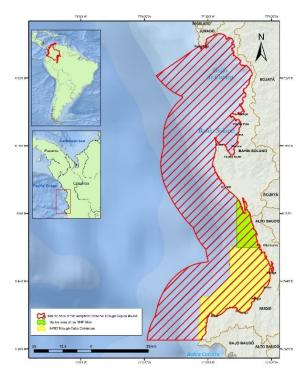


Figure 6. Marine area of the BR Tribugá - Cupica - Baudó in northern Colombian Pacific Ocean. M. Martínez ©

Initiative of the Small-Scale Exclusive Fisheries Zone -SSEFZ- as Other Effective

Area-based Conservation Measures (OECM)

The SSEFZ represents a successful initiative led by fishermen from the northern CPO, who secured its permanent designation in 2017. In 2022, fisheries management measures for the SSEFZ were standardized under Resolution 2636 of 2022 (AUNAP). More recently, the SSEFZ was expanded to include an area where a sustainably managed deep-sea shrimp trawl fishery operates, generating conflicts between small-scale and medium-scale trawl fishers (Resolution 2668 of 2024, AUNAP). Vieira et al. (2019) outlined the criteria required to report the SSEFZ as an OECM.

Community engagement for this process began in 2019, led by the environmental sector (NGOs and the Ministry of Environment), which invested resources through a participatory approach.

Another initiative involves the Seaflower BR (which includes an NIMD) as a candidate to be recognized as an OECM (Pineda, 2019), suggesting that entire BRs—or portions of them—may qualify for OECM designation as well. For instance, the Special Conservation Area Islas-Cayos Este, Sudeste y Roncador was recently declared an OECM within the Seaflower BR (Ministry of Environment, 2023b), illustrating overlapping conservation designations (MPAs, BRs, OECMs). This overlap appears to offer increased opportunities to secure financial resources from national and international sources.

Analysis of the MPAs, BRs and OECMs with Fisheries

This analysis reveals that the relationship between MPAs and fisheries has historically been framed as antagonistic in Colombia, with fisheries often portrayed as a negative pressure or threat to conservation, and MPAs viewed as inherently ideal and positive. This dichotomy has been evident within governmental institutions from both the environmental and fisheries sectors, particularly within the framework of the Executive Committee for Fisheries (ECF) - an institutional body that defines the Total Allowable Catch (TAC) for major fishery resources, with participation from both sectors (Puentes et al., 2022b).

From the environmental sector's perspective, the recent Sinthesys Documents supporting the creation or expansion of MPAs reaffirm this adversarial framing. While many academic institutions, and research institutes generally advocate for MPAs as a conservation strategy, some others do acknowledge that fisheries can coexist with conservation goals and requires management to be sustainable. Certain NGOs support local fishing communities at the regional level, but adopt strong conservationist positions in national-level decisions—where local voices often have limited or no influence. Other NGOs maintain prohibitionist views regarding fishing, especially in relation to charismatic or

emblematic bycatch species such as marine mammals and sharks.

In the recent MPA creation/expansion process (2021-2022), although the fisheries sector presented valid arguments applying R1125 in all meetings held, this kind of technical and scientific support was poorly considered nor acknowledged so that fisheries-related concerns were practically removed from most areas (see section 3.1.1.). This mirrors a previous initiative supported by the Ministry of Environment: Decree 281 of 2021 (Ministry of Environment, 2021). addressed the protection of marine sharks and rays. In that case as well, the perspectives of the sector—both governmental fisheries private—were not considered, despite presenting valid and well-supported arguments (Puentes et al., 2022b). Adopting a more comprehensive and integrated view of the fisheries perspective in the creation or expansion of MPAs would offer a realistic understanding more of management, rather than merely focusing on restricting or prohibiting fishing activities.

Conversely, the fisheries sector typically advocates for minimal restrictions and often opposes the creation or expansion of MPAs that further limit or ban their activities. While there is a growing awareness within the sector about the importance of sustainable use, in some regions the "tragedy of the commons" (Hardin, 1968) continues to manifest through overfishing and resource depletion (Barreto & Borda, 2008; Puentes et al., 2014). This situation is exacerbated by limited enforcement capacity—even in nearshore fisheries-highligthing the need for participatory management agreements to achieve sustainability and responsible fishing.

Engaging in consultation with communities during MPA creation or expansion is increasingly recognized as essential. This is particularly true for coastal MPAs, where there is a close geographic and socio-cultural relationship with ethnic communities (e.g., Cabo Manglares, Bajo Mira y Frontera NIMD (NNPC, 2015). However, this is not applicable to offshore MPAs, which are accessible to fishers. This limited only accessibility was likely a key reason why the Colombian government (2018–2022) pursued the 30x30 goal primarily through the creation of offshore MPAs, as these areas do not directly affect coastal communities and the community previous consultation does not apply. In the case of the Cordillera Beata Reserve in the CCS, fishing communities did not participate in the MPA creation process, despite R1125 clearly mandating community engagement. Although there was no evidence of ongoing legal fishing activity in the area, the Synthesis Document acknowledged the potential for legal and sustainable fisheries (NNPC, 2022d).

Conversely, in the CPO, the Ministry of Environmet and the NNPC did carry out a socialization process regarding the creation and expansion of MPAs. Whether or not fisheries are present, socializing MPA initiatives with communities remains a critical step.

It is worth emphasizing that offshore fisheries and scientific research constitute acts of territorial sovereignty over national jurisdictional waters (Rodríguez et al., 2015; Puentes et al., 2022b). The frequent presence of legal fishers and researchers in these areas provides a valuable opportunity to combat IUU fishing, especially given the limited capacity of surveillance and enforcement authorities to maintain a consistent presence in remote offshore zones (Public Formal Request of Information, September 4, 2023; National Navy, 2023).

The MPAs created or expanded by Colombia to meet the 30x30 goal in 2022 have introduced significant financial challenges. Managing such large offshore areas entails very high costs, and the effectiveness of these MPAs remains uncertain due to the lack of proper management plans aligned with the Protected Area Management Planning Guide (Ospina Moreno et al., 2020). The estimates reported in the Synthesis Documents may be underestimated or not including the total cost of managing areas as large as, or even larger than, Colombian departments on land (e.g., Cordillera Beata Reserve is comparable in size to the La Guajira Peninsula, Fig. 4). Clear biological indicators (abundance-density of specimens/area-biomass, size, diversity) for such large areas are lacking—whether inside or outside MPAs, or before and creation/expansion (Kriegl et al., 2021). Where indicators do exist, their reliability at such a scale

remains uncertain. Effectiveness indicators has only been demonstrated for a few species, making it difficult to develop a comprehensive perspective for such vast MPAs; consequently, multi-level protection schemes offer more benefits for MPAs and fisheries in the long term (Kriegl et al., 2021).

The development of management plans for sustainable use MPAs has been slow and difficult. Some, such as the RIMD Tribugá—Cabo Corrientes, are in the implementation phase, while others have faced delays or complications due to the need for stakeholder agreements—particularly with the fisheries sector (e.g., the fisheries management plan for the Yurupari Malpelo NIMD, which resulted in the repeal of Resolution 2041 of 2022, AUNAP).

Large MPAs often fail to deliver a spillover effect (Mossler, 2023; Puentes et al., 2024). When spillover does occur, it may benefit fisheries (Medoff et al., 2022) either ecologically (through fish migration) or via fishery activity (migratory species captured outside the MPA). However, measuring this effect is complicated when MPAs share borders with other countries, as is the case of many of Colombia's new MPAs. Habitat continuity at MPA boundaries may either facilitate or limit spillover and is especially difficult to track for highly migratory pelagic species (Rodríguez-Rodríguez, 2016; Cuervo-Sánchez et al., 2018; Di Lorenzo et al., 2020; Lenihan et al., 2021; Pinillos & Riera, 2022).

Hampton et al. (2023) showed that MPAs offered little to no conservation benefit for skipjack and bigeye tuna, due to their wide larval dispersal and high mobility in adult stages—similar patterns may apply to other migratory species (e.g., Billfish, Mahi-Mahi). According to FAO (2011), MPAs cannot be considered a comprehensive fisheries management solution. They do not address overcapacity, overfishing, economic or issues occurring outside losses, their boundaries. Oversized **MPAs** may dilute economic benefits and mask shifts in fishing dynamics.

The relationship between fishing communities and MPAs in Colombia has evolved since the 1960s through long processes of stakeholder engagement. The Integrated Management Districs (sustainable use MPAs) model has proven

particularly successful in the Colombian Pacific (e.g. RIMD Tribugá-Cabo Corrientes, RIMD El Encanto de los Manglares del Bajo Baudó), by balancing conservation and sustainable use objectives through participatory governance. A sustainable use designation may offer better tools to manage MPAs where fishing is present. This model would have been more suitable for the Cordillera Beata Reserve, enabling the effective implementation of Law 38 of 1978 (cooperation agreement between Colombia and the Dominican Republic) while preserving the ecological value of the Cordillera Beata ecozone and addressing IUU fishing. At the same time, it would allow for the protection of benthic ecosystems and pelagic species and suitable as well for an MPA network, such as concluded for neighbor countries such as Jamaica and Nicaragua (Lopera et al., 2023)

MPAs that prohibit fishing in areas with documented fishing activity—particularly offshore—are very difficult to manage and often fail to meet their stated goals. While international financial support is welcome, it is unlikely to be permanent. Colombia's national budget for managing MPAs under NNPC must increase substantially to meet the needs of both long-standing and newly designated large MPAs.

Biosphere Reserves (BRs) and Other Effective Area-Based Conservation Measures (OECMs) offer promising alternatives that combine conservation, protection, and sustainable use, and can also attract domestic and international funding. However, most financial resources are directed toward conservation, with investment in sustainable fisheries management even when fisheries are a key management objective. This imbalance may stem from the environmental focus of implementing institutions or from the lack of jurisdiction over fisheries (e.g., CORALINA in the San Andrés Archipelago and the Seaflower BR).

A balanced investment approach is recommended—one that supports legal, responsible, and sustainable fisheries, combats IUU fishing, and simultaneously advances conservation goals. Areas such as SSEFZs are valuable for sustainable use and the general law for fisheries and aquaculture (Law 13 of 1990) includes reserve areas focused on fisheries.

Recognizing them as OECMs is a worthwhile goal, but only if strategic stakeholders are involved throughout the entire process. In particular, the fisheries sector—including both institutional and private stakeholders—should participate from the outset, not just during final consultations. This is essential to ensure legitimacy and long-term success.

In conclusion, BRs and OECMs with integrated fisheries management can provide viable alternatives that support comprehensive conservation and sustainable use, offering social, economic, and environmental benefits.

Towards an effective governance of MPAs including Fisheries in Colombia

A different approach is necessary—one in which MPAs and fisheries are viewed as complementary rather than antagonistic. From the perspective of Protected Areas (PA), Ospina Moreno et al. (2020) emphasized that effective protected areas management integrates conservation with sustainable development, generating benefits for human well-being and protecting strategic ecosystems. From the fisheries perspective, it is essential to promote legal and sustainable fisheries that align with conservation and protection measures when needed.

Legal fisheries must no longer be viewed as a major threat, pressure, or obstacle to achieving conservation goals. Instead, they should be seen as an opportunity for sustainable management and conservation—both within and outside MPAs for targeted and bycatch species that may also be conservation priorities. Weigel et al. (2014) identified this MPA-fisheries antagonism and proposed combining fisheries management with conservation planning, recognizing the rights and responsibilities of fishers, and ensuring the participation of all stakeholders. Effective zoning (designating fishing and non-fishing areas), enforceable agreements, collaborative and networks are also necessary. Ramírez (2016) identified governance limitations, including a lack of integration between environmental economic policies, sectoral polarization, and a non-participatory top-down, approach excludes local communities, limited community capacity, and lack of fishing regulations, among others. Nonetheless, building alliances and

ensuring the participation of all stakeholders in MPA planning were consistently emphasized.

It is important to acknowledge that legal fishers had access—under existing regulations—before the MPAs were created or expanded. The subsequent introduction of new rules or prohibitions under MPA regimes may create perceptions of unfair treatment and spark conflict (Kriegl et al., 2021). These issues can be mitigated if the presence and rights of these fishers are formally recognized.

IUU fishing is not as significant for the information gathered, but regardless of this, it needs to be address by implementing different alternatives. A list of legal operating vessels (both national and foreign flagged ones) should be shared among institutions to identify real IUU fishing; it should be continously updated and shared among relevant stakeholders. Information of fishing stocks should be shared among sectors, so that sustainable fisheries is enforced, specially in sustainable use MPAs. Ennvironmental and fisheries authorities need work together in structuring, implementing and follow up fisheries activities in this kind of MPAs, and get clear enforcement protocols.

An effective approach to regulating fisheries—both inside and outside MPAs—relies on reaching consensus with fishers, rather than imposing top-down controls or prohibitions that are difficult to enforce. Regulations should be tailored to reflect the specific social, economic, and cultural—traditional contexts of each area. Environmental sustainability must remain a central, cross-cutting principle in all such considerations.

A comprehensive and holistic perspective that integrates environmental protection with resource use offers the most viable path to addressing the MPA-fisheries relationship in the context of sustainable development (Carter, Humphreys & Clark, 2020; Kriegl et al., 2021). Participatory management and governance frameworks are among the most effective strategies, having shown strong results in fisheries governance (Gutiérrez et al., 2011; López de Lara Espinoza et al., 2018), and proving to be highly successful alternatives at the national level (Rosselli et al., 2014; Saavedra & Diazgranados, 2022).

There are still major challenges in enforcing sanctions based on remote (non-in situ) evidence—such as satellite monitoring—which, to date, is not sufficient to legally substantiate illicit fishing activity, particularly in cases involving foreign-flag vessels operating illegally within Colombian jurisdictional waters.

Fishers will continue to exercise their legal activities in authorized areas. If they are not engaged as relevant stakeholders, conservation efforts in offshore MPAs will be severely limited in protecting migratory species—thus diminishing the effectiveness of MPAs when addressed in isolation. It is unrealistic to expect 100% *in situ* surveillance across areas covering millions of hectares.

There is a clear institutional weakness in the governmental fisheries sector, which currently participates only within its limited capacity. Strengthening the National Fisheries Authority (AUNAP) is both urgent and essential for improving management capacity and fulfilling its mandate. Regardless of current constraints, AUNAP remains a key authority that must be included in collaborative efforts with the environmental sector to achieve shared goals.

Prioritized recomendations for joint management between the environmental and fisheries sectors include i) Enhancing enforcement capabilities to combat IUU fishing both on-site and in port, as well as through the use of satellite platforms; ii) Strengthening the Colombian Fisheries Observer Program (POPC) to provide adequate coverage in key fisheries, including the use of onboard monitoring technologies (e.g., tracking cameras) and training personnel to analyze resulting data; iii) Improving onboard bycatch management by reducing bycatch rates and implementing protocols for the safe (alive) release of noncommercial or highly vulnerable species; iv) Advancing participatory fisheries management processes involving multiple authorities and communities that contribute directly or indirectly to MPA governance; v) Applying the ecosystem approach to fisheries management (FAO, 2011) both within and beyond MPA boundaries, tailored to each MPA category. A joint work among stakeholders involved (both private and governmental) to establish procedures and

protocols to achieve these reccomendations may be needed. A starting poing, among others, could be the enforcement of the National Committee for Bycatch Management (Resolution 1970 of 2018 - AUNAP), opening it to all stakeholders required in the environmental, fisheries and private sectors, as suggested for sharks and marine rays (Puentes et al., 2022b).

MPA-Fisheries conflicts and other approaches have been reported in other Latinamerican countries. Cinti et al. (2025) studied small-scale fisheries (SSF) operating in ecologically sensitive areas such MPAs in Latin America and the Caribbean, where the balance between conservation and resource use is challenging; eleven case studies showed MPAs with SSF with a good organized governance bring positive effects, together with a supportive MPA authorities.

On the other hand, in Brazil was reported that the National Park administration have threatened fishers with removal from their residences and bans on fishing activities, which are the basis for their livelihoods and culture, although they keep fishing and living in the protected area, and making fishermen to move out without fair compensation (Diegues, 2008). In Costa Rica, analyses addreessed in reducing fishing activities getting higher wages by switching fisheries to other activities such as tourism (e.g., Arias et al., 2015; Madrigal-Ballestero et al., 2017), in which fishers may access to higher-valued non-fishing labor activities, or getting better fisher's compliance in MPAs.

In Panama, a legal framework was enforced to guarantee respect for the rights of marine-coastal communities, to ensure and safeguard spaces for their participation (Fonseca Borras & Solis Rivera, 2025). In the Ecuadorian Galapagos Marine Reserve, an ecosystem approach to fisheries (EAF) was developed to strengthen fisheries governance, redistribution of fishing effort toward large pelagic species, and restore overexploited stocks. This included regulatory science-based fishing regulations, market incentives, and adaptive co-management improve compliance mechanisms to stakeholder engagement (Castrejon & Defeo, 2025).

In Argentina, a project was carried out to create a new MPA and enforce the EAF (FAO, 2024). This succesful case included a wide range of active stakeholders including the environmental and fisheries government agencies, the private sector, academia, research institutes and civil society organizations, among others; highlighted findings showed high internal and external coherence an intersectoral through approach, technical bases for the creation of the MPA, fisheries management plans considering an EAF, sgtrengthened national action plans (e.g., sharks, marine mammals) to reduce bycatch through good fishing practices, among others.

Alhough conflicts in the relationship MPA-Fisheries was evidenced in Latin American countries, recent cases showed how both conservation and sustainable use are balanced together to have better results in both MPAs and fisheries management.

As for the MPA–Fisheries relationship in Colombia, this can be significantly improved by abandoning polarized positions and fostering intersectoral coordination among governmental and private stakeholders. The outcomes may not fully satisfy all parties, but they are likely to represent the most viable path forward to achieve both conservation and sustainable fisheries objectives.

Colombia has made substantial efforts to meet the global biodiversity conservation targets outlined in the Kunming–Montreal Global Biodiversity Framework (GBF), particularly Target 3, which aims to protect at least 30% of the planet's terrestrial and marine areas by 2030. In June 2022, Colombia officially reached more than 30% of its marine area under a protection figure, adding new or expanded MPAs with distinct management categories under the National System of Protected Areas (SINAP).

However, the 30x30 goal, though ambitious, is not solely about the numerical coverage of protected areas. It also emphasizes the importance of effectively and equitably governed, ecologically representative, well-connected, and sustainably managed systems of protected areas and other effective area-based conservation measures (OECMs) (CBD, 2022). Despite technical efforts aligned with national guidelines—such as

R1125— and the valuable information contributed by various sectors, including fisheries, key management recommendations were not adequately considered in the final MPA designations in Colombia. MPAs are important for conservation purposes, but fisheries is also important, no matter its scale, if fisheries follows the regulations to make it sustainable, and specially if it contributes to food security and sovereignty.

Acknowledgments

Our gratitude to the National Aquaculture and Fisheries Authority (AUNAP) for its support in this work, as well as the fisheries and environmental experts who contributed their knowledge and review of the manuscript before submission, and for the compilation of the information presented. Special thanks to Otto Polanco Rengifo for providing data obtained through Public Formal Request of information submitted to various institutions. We also extend our appreciation to Martha Sanabria and Mariana Martínez for preparing the maps included in this review.

Ethical approval

The authors declare that this study complies with research and publication ethics.

Informed consent

Not available.

Conflicts of interest

There is no conflict of interests for publishing this study.

Data availability statement

The authors declare that data are available from authors upon reasonable request.

Funding organizations

No funding available.

Author contribution

Authors are encouraged to submit an "Author statement" providing individual contributions of authors such as:

V. Puentes: Writing original draft, Conceptualization, Formal analysis.

J. D. Murillo: Investigation, Writing original draft, Review, Editing.

R. Pardo: Investigation, Writing original draft, Review, Editing.

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